#### CITY OF SOMERSWORTH, NEW HAMPSHIRE

**Financial Statements** 

With Schedule of Expenditures of Federal Awards

June 30, 2011

and

**Independent Auditor's Report** 

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Report on Compliance With Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control Over Compliance in Accordance With OMB Circular A-133

**Schedule of Findings and Questioned Costs** 

## CITY OF SOMERSWORTH, NEW HAMPSHIRE FINANCIAL STATEMENTS June 30, 2011

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# CITY OF SOMERSWORTH, NEW HAMPSHIRE FINANCIAL STATEMENTS June 30, 2011

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#### CERTIFIED PUBLIC ACCOUNTANTS

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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor, City Council and Manager City of Somersworth, New Hampshire

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of the City of Somersworth, New Hampshire (the City) as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated March 16, 2012, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis, budgetary comparison information, and the schedule of funding progress for other post-employment benefits on pages i-viii and 33-36, respectively, are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Somersworth, New Hampshire's basic financial statements. The

accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects, in relation to the basic financial statements taken as a whole.

Voolan Clubay & Componer PC

March 16, 2012

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Somersworth, we offer readers this narrative overview and analysis of the financial activities of the City of Somersworth for the fiscal year ended June 30, 2011. We encourage readers to consider the information here in conjunction with additional information that we have furnished in our letter of transmittal.

#### A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-Wide Financial Statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The statement of net assets presents information on all assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, highways and streets, health and welfare, culture and recreation, and education. The business-type activities include water, sewer, and solid waste activities.

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

<u>Governmental funds</u>. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

#### **Proprietary funds.** Proprietary funds are maintained as follows:

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Specifically, enterprise funds are used to account for water, sewer, and solid waste operations.

Proprietary funds provide the same type of information as the business-type activities reported in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water, sewer, and solid waste operations, all of which are considered to be major funds.

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

<u>Notes to financial statements</u>. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information which is required to be disclosed by the *Governmental Accounting Standards Board*.

#### B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, the total of assets exceeded liabilities by \$22,778,320 (i.e., net assets), a change of \$3,382,890 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$7,322,107, a change of \$(13,660,947) in comparison with the prior year. This includes activity from the Idlehurst Elementary School Project (school capital projects fund) which accounts for \$(14,325,724). The change in the General Fund and Non-major funds is \$664,777 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$2,598,386, a change of \$1,534,516 in comparison with the prior year. Due to City Council action, \$171,949 of the General Fund fund balance has been designated for future years' expenditures and classified as assigned.
- Total bonds payable at the close of the current fiscal year was \$40,267,901, a change of \$(3,003,474) in comparison to the prior year.

#### C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years. All amounts are presented in thousands.

	Governm Activ	ental ⁄ities	Busines: Activ	• •	Тс	otal
-	2011	2010	<u>2011</u>	2010	<u>2011</u>	<u>2010</u>
Current and other assets	\$21,411	\$32,188	\$ 1,960	\$ 968	\$23,371	\$33,156
Capital assets	37,290	23,330	<u>22,328</u>	<u>23,358</u>	<u>59,618</u>	<u>46,688</u>
Total assets	58,701	55,518	24,288	24,326	82,989	79,844
Long-term liabilities outstanding	29,093	31,000	13,850	14,661	42,942	45,661
Other liabilities	<u> 16,083</u>	<u>13,394</u>	<u>1,186</u>	<u>1,394</u>	<u>17,269</u>	<u>14,787</u>
Total liabilities	45,175	44,394	15,036	16,055	60,211	60,449
Net assets:						
Invested in capital assets, net	13,336	10,159	7,745	7,737	21,081	17,896
Restricted	343	220	-	-	343	220
Unrestricted	(153)	745	1,507	<u>534</u>	<u>1,354</u>	_1,279
Total net assets	\$13,526	\$11,124	\$9,252	\$8,271	\$22,778	\$19,395

# **CHANGES IN NET ASSETS**

		Governi Activi		Busines <u>Activ</u>	• •	To	<u>tal</u>	
	2	<u> 2011</u>	<u>2010</u>	<u>2011</u>	<u>2010</u>	2011	<u>2010</u>	
Revenues:								
Program revenues:								
Charges for services Operating grants and	\$	2,419	\$ 2,360	\$ 5,152	\$ 4,627	\$ 7,571	\$ 6,987	
contributions Capital grants and		11,616	10,875	-	-	11,616	10,875	
contributions		171		95	101	266	101	
General revenues:				-				
Taxes		20,685	19,280			20,685	19,280	
Licenses and Permits		1,341	1,448		-	1,341	1,448	
Intergovernmental		536	536		- -	536	536	
Interest		97	85		•	97	85	
Miscellaneous		564	<u>534</u>	63	83	627	617	
Wildeliancods	_	304		0	00	<u> </u>		
Total revenues		37,429	35,118	5,310	4,811	42,739	39,929	
Expenses:								
General government		1,674	1,860	_	••	1,674	1,860	
Public safety		5,512	5,194	_	-	5,512	5,194	
Highways and streets		2,080	1,932	₩	-	2,080	1,932	
Health and welfare		253	236	-	_	253	236	
Culture and recreation		676	555	-	-	676	555	
School department		24,353	24,173	-	-	24,353	24,173	
Interest		479	370	-	_	479	370	
Other		-		-	-	-	-	
Water operations		-	-	1,909	1,807	1,909	1,807	
Sewer operations		-	-	2,082	2,035	2,082	2,035	
Solid waste operations		-	-	338	372	338	372	
Total expenses		35,027	34,320	4,329	4,214	<u>39,356</u>	<u>38,534</u>	
Change in net assets before								
transfers		2,402	798	981	597	3,383	1,395	
Transfers in (out)		_	<u>100</u>	**	<u>-100</u>	,	,	
Change in net assets		2,402	898	981	497	3,383	1,395	
Net assets - beginning of year		<u>11,124</u>	10,226	8,271	7,774	19,395	18,000	
Net assets - end of the year	\$	13,526	<u>\$11,124</u>	\$9,252	\$8,271	\$22,778	\$19,395	

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net assets were \$22,778,320, a change of \$3,382,890 from the prior year.

The largest portion of net assets, \$21,080,733 reflects our investment in capital assets (e.g., land, buildings, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net assets, \$342,972 represents resources that are subject to external restrictions on how they may be used. The remaining balance represents unrestricted net assets of \$1,354,615.

<u>Governmental activities</u>. Governmental activities for the year resulted in a change in net assets of \$2,401,781. Key elements of this change are as follows:

	Governmental
	<u>Activities</u>
General fund operating results, as disclosed in Exhibit D	\$ (93,796)
Non-major funds - accrual basis	758,573
Other GAAP accruals	1,737,004
Total	<u>\$2,401,781</u>

<u>Business-Type Activities</u>. Business-type activities for the year resulted in a change in net assets of \$981,109.Key elements of this change are as follows:

Water Fund	\$429,563
Sewer Fund	504,625
Solid Waste Fund	<u>46,921</u>
Total	\$981,109

#### D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u>. The focus of governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$7,322,107, a change of \$(13,660,947) in comparison with the prior year. Key elements of this change are as follows:

	Governmental
	<u>Funds</u>
General fund operating results, as disclosed below	\$ (93,796)
School Capital Projects Fund	(14,325,724)
Nonmajor fund operating results	758,573
Total	(\$13,660,947)

The general fund is the main operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$2,598,386 while total fund balance was \$3,907,295. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures.

The fund balance of the general fund changed by (\$93,796) during the current fiscal year. Key factors in this change are as follows:

	General
	<u>Fund</u>
Actual revenues in excess of budgeted amounts	\$423,345
Actual expenditures less than appropriated amounts	234,141
Property tax collections exceeding (less than) net tax levy	(108,631)
Use of fund balance as funding source	(707,341)
Excess of current year encumbrances over prior year	( 41,866)
Non-budgetary Revenues and Expenses:	
Capital Reserve Funds	105,211
Landfill Trust Fund	<u>1,345</u>
Total	<u>\$(93,796)</u>

For the purposes of the Governmental Accounting Standards Board Statement 54, the activity of the capital reserve funds and the landfill trust fund are included with the General Fund. However, for budgetary purposes, the capital reserve funds and the landfill trust fund are not budgeted items.

<u>Proprietary funds</u>. Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net assets of the enterprise funds at the end of the year are \$1,507,340, a change of \$973,410 in comparison with the prior year.

Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

#### E. GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget and the final amended budget consisted of reappropriations between budget lines, but did not change the overall original appropriation amount.

#### F. CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital assets.

Total investment in capital assets for governmental and business-type activities at year-end amounted to \$59,617,877 (net of accumulated depreciation), a change of \$12,930,025 from the prior year. This investment in capital assets includes land, buildings and system, improvements, and machinery and equipment.

#### Long-term debt.

At the end of the current fiscal year, total bonded debt outstanding was \$ 40,267,901, all of which was backed by the full faith and credit of the government.

Additional information on capital assets and long-term debt can be found in the footnotes to the financial statements.

#### G. ECONOMIC FACTORS

The City of Somersworth instituted a series of rate increases for both the Water and Sewer utilities beginning in July 2007. Based on current revenue and expenditure projections, the rate structures in place as of July 1, 2011 are sufficient to reverse the annual operating losses that have occurred, and should address the accumulated cash deficits that currently exist as interfund balances due the General Fund and/or as amounts advanced to other funds from the General Fund.

# **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City of Somersworth's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of Finance Director
City of Somersworth
One Government Way
Somersworth, New Hampshire 03878

EXHIBIT A
CITY OF SOMERSWORTH, NEW HAMPSHIRE
Statement of Net Assets

June 30, 2011

	Governmental <u>Activities</u>	Business-Type Activities	<u>Total</u>
ASSETS			
Current Assets: Cash and cash equivalents Investments Taxes receivable, net Accounts receivable, net Due from other governments Internal balances Prepaid expenses Inventory Total Current Assets	\$ 8,949,758 8,670,779 1,397,100 174,140 1,133,227 1,065,520 20,738	\$ 1,061,089 122,388 (1,065,520) 128,661 246,618	\$ 8,949,758 8,670,779 1,397,100 1,235,229 1,255,615 - 20,738 128,661 21,657,880
Noncurrent Assets: Due from other governments Capital assets: Non-depreciable capital assets Depreciable capital assets, net Total Noncurrent Assets	19,442,421 17,847,275	1,713,425 500,895 21,827,286 24,041,606	1,713,425 19,943,316 39,674,561 61,331,302
Total Assets Total Assets	37,289,696 \$ 58,700,958	\$ 24,288,224	\$ 82,989,182
LIABILITIES Current Liabilities:	\$ 30,100,330	Was 1,52000,5221	<i>ψ 62,702,102</i>
Accounts payable Accrued expenses Retainage payable Deferred revenue Current portion of deferred bond premium	\$ 3,091,291 208,143 768,126 9,047,556 45,648	\$ 97,010 219,966	\$ 3,188,301 428,109 768,126 9,047,556 45,648
Current portion of bonds payable Current portion of capital leases payable Current portion of compensated absences payable Current portion of estimated liability for landfill postclosure care costs	2,417,512 246,798 132,813 125,000	868,566	3,286,078 246,798 132,813 125,000
Total Current Liabilities	16,082,887	1,185,542	17,268,429
Noncurrent Liabilities: Deferred bond premium Bonds payable Capital leases payable Compensated absences payable Other post-employment benefits payable Estimated liability for landfill postclosure care costs Total Noncurrent Liabilities Total Liabilities	1,038,465 23,267,103 356,565 1,463,062 1,341,791 1,625,000 29,091,986 45,174,873	13,714,720 83,241 52,486 13,850,447 15,035,989	1,038,465 36,981,823 356,565 1,546,303 1,394,277 1,625,000 42,942,433 60,210,862
NET ASSETS Invested in capital assets, net of related debt Restricted Unrestricted (deficit) Total Net Assets Total Liabilities and Net Assets	13,335,838 342,972 (152,725) 13,526,085 \$ 58,700,958	7,744,895 1,507,340 9,252,235 \$ 24,288,224	21,080,733 342,972 1,354,615 22,778,320 \$ 82,989,182

EXHIBIT B
CITY OF SOMERSWORTH, NEW HAMPSHIRE
Statement of Activities

For the Year Ended June 30, 2011

			Program Revenue	s	Net (Expense) Changes in		
			Operating	Capital	Primary G		
Functions/Programs	Expenses	Charges for Services	Grants and Contributions	Grants and Contributions	Governmental Activities	Business-type <u>Activities</u>	Total
Functions/Frograms	Expenses	Services	Contributions	Contributions	Activities	Activities	10181
Governmental Activities:							
General government	\$ 1,673,567	\$ 148,071			\$ (1,525,496)		\$ (1,525,496)
Public safety	5,511,753	122,153	\$ 237,451		(5,152,149)		(5,152,149)
Highways and streets	2,066,875	7,051	239,187		(1,820,637)		(1,820,637)
Sanitation	13,295				(13,295)		(13,295)
Health and welfare	253,366				(253,366)		(253,366)
Culture and recreation	549,248	64,002	21,260		(463,986)		(463,986)
Conservation	100			\$ 170,875	170,775		170,775
Economic development	126,620		130,392		3,772		3,772
Education	23,718,298	1,788,479	9,702,935		(12,226,884)		(12,226,884)
Food service	634,211	289,521	331,939		(12,751)		(12,751)
Debt service	479,804		952,577		472,773		472,773
Total governmental activities	35,027,137	27,137 2,419,277 11,615,741 170,875 (20,821,244)				\$ -	(20,821,244)
Business-type activities:							
Water	1,909,428	2,278,060		26,923		395,555	395,555
Sewer	2,081,953	2,488,946		68,302		475,295	475,295
Solid waste	338,331	385,252				46,921	46,921
Total business-type activities	4,329,712	5,152,258		95,225	•	917,771	917,771
Total primary government	\$ 39,356,849	\$ 7,571,535	\$ 11,615,741	\$ 266,100	(20,821,244)	917,771	(19,903,473)
		General revenue	s:				
		Property and otl	her taxes		20,684,967		20,684,967
		Licenses and pe	rmits		1,341,395		1,341,395
		Grants and cont	ributions:				
		Rooms and me	eals tax distributio	n	535,719		535,719
		Interest and invo	estment earnings		96,882		96,882
		Miscellaneous			561,850	63,338	625,188
		Contributions to	permanent fund pr	rincipal	2,212		2,212
			I revenues and con	tributions			
			nt fund principal		23,223,025	63,338	23,286,363
		Change in n			2,401,781	981,109	3,382,890
		Net assets - begin	nning		11,124,304	8,271,126	19,395,430
		Net assets - endi	ng		\$ 13,526,085	\$ 9,252,235	\$ 22,778,320

# EXHIBIT C CITY OF SOMERSWORTH, NEW HAMPSHIRE Balance Sheet Governmental Funds

June 30, 2011

		School	Other	Total
	General	Capital Projects	Governmental	Governmental
ASSETS	<u>Fund</u>	<u>Fund</u>	<u>Funds</u>	<u>Funds</u>
Cash and cash equivalents	\$ 8,222,124	\$ 658,599	\$ 69,035	\$ 8,949,758
Investments	2,820,244	5,634,339	216,196	8,670,779
Taxes receivable, net	1,397,100	3,031,337	2.0,170	1,397,100
Accounts receivable	168,180		5,960	174,140
Due from other governments	552,115		581,112	1,133,227
Due from other funds	1,251,845	265	68,754	1,320,864
Advance to other funds	284,319	-	, ,,,,	284,319
Prepaid expenses	20,738			20,738
Total Assets	\$14,716,665	\$ 6,293,203	\$ 941,057	\$ 21,950,925
LIABILITIES				
Accounts payable	\$ 426,746	\$ 2,481,123	\$ 107,360	\$ 3,015,229
Accrued expenses	10,251	4 -, ,	,	10,251
Retainage payable	,	768,126		768,126
Deferred revenue	10,219,487	, , , , , , ,		10,219,487
Due to other funds	152,886		462,839	615,725
Total Liabilities	10,809,370	3,249,249	570,199	14,628,818
FUND BALANCES				
Nonspendable	305,057		185,296	490,353
Restricted	2 22,02	3,043,954	157,676	3,201,630
Committed	550,024	- <b>, ,</b>	,	550,024
Assigned	453,828		146,113	599,941
Unassigned (deficit)	2,598,386		(118,227)	2,480,159
Total Fund Balances	3,907,295	3,043,954	370,858	7,322,107
Total Liabilities and Fund Balances	\$14,716,665	\$ 6,293,203	\$ 941,057	
Amounts reported for good net assets are different		vities in the stateme	nt of	
Capital assets used i	n governmental a	ctivities are not fin	ancial	
resources and, the	erefore, are not re	ported in the funds		37,289,696
D		-1.11. Ju 21		
Property taxes are re		ccrual basis in the lifted accrual basis		1,171,931
statement of het a	ssets, not the mod	imed accidal basis		1,1/1,931
Long-term liabilities	are not due and I	payable in the curre	ent	
		ted in the funds. Le	ong-term	
liabilities at year e	end consist of:			
Bonds payable				(25,684,615)
Capital leases p	•			(603,363)
Deferred bond				(1,084,113)
	st on long-term ob	oligations		(197,892)
	bsences payable			(1,595,875)
	loyment benefits			(1,341,791)
	•	stclosure care costs	3	(1,750,000)
Net assets of governmen	ital activities			\$ 13,526,085

EXHIBIT D

CITY OF SOMERSWORTH, NEW HAMPSHIRE

Statement of Revenues, Expenditures and Changes in Fund Balances

CITY OF SOMERSWORTH, NEW HAMPSHIRE Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended June 30, 2011

Governmental Funds

For the Year Ended June 30, 2011

		\$(13,660,947)							13,796,860					(012.6)	(025.0)		279,506			(121,400)	(151,400)		2,473,285	255,654		40,803		000	1,109	376 377
		Net Change in Fund Balances-Total Governmental Funds	A	Amounts reported for governmental activities in the statement of activities are different because.	מיייניייניין כן מכון ביונים מו כ מיווינים מו כיכום מייינים מו כיכום מייינים מי	Governmental funds report capital outlays as expenditures.	However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation	expense. This is the amount by which capital outlays exceeded	depreciation expense in the current period.		Governmental funds only report the disposal of assets to the extent	proceeds are received from the sale. In the statement of activities,	a gain or loss is reported for each disposal. This is the amount of	use ross of disposed capital assets reduced by the actual proceeds received from the sale of canital assets	seed the state of capital assets.	Revenues in the statement of activities that do not provide current	financial resources are not reported as revenues in the funds.		Proceeds from capital leases are reported as other financing sources	in the tratement of not accepted increases long-term liabilities in the cratement of not accepte	the state the transfers.	Repayment of bond principal is an expenditure in the governmental	tutus, but the repayment reduces long-term liabilities in the statement of net assets.	Repayment of principal on capital leases is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	Governmental funds report the effect of bond issuance premiums	when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	In the statement of activities, interest is accrued on outstanding	bonds and capital leases, whereas in governmental funds, an interest	experiments reported when the	Some expense reported in the statement of activities, such as compensated absences, other post-employment benefits, and the estimated liability for landfill postclosure care costs, do not require the use of current intencial resources and, therefore, are not
Total Governmental	runds		1,341,395		96,882		37,149,412		****			1,916,851	138,293	517 089	100			634,211	14,606,827	2 473 285	708,939	50,941,759	(13,792,347)		(669,383)	(13,660,947)	20,983,054	\$ 7322 107		
Other Governmental	runds	\$ 5,000	2 077 443	356.367	16,764	163,726	4,019,299				895,388			24.773	100	122,446	1,633,127	634,211	5,000			2,506,025	113,274	657,341	(12.042)	758,573	(387,715)	\$ 370.858	1	
School Capital Projects	Din				\$ 65,365	376 37	69,563												14,391,089			14,391,089	(14,325,724)		1	(14,325,724)	17,369,678	\$ 3 043 954	22.22	
General	213	\$ 20,571,336	1,341,395	2,062,910	14,753	34 464 748	04,101,140			1,494,317	4,880,394	1,916,851	753 366	492,316		4,174	21,471,970		210,738	2 473 285	708,939	34,044,645	420,103	131,400	(513,899)	(93,796)	4,001,091	\$ 3.907.295		
	Revenues:	Tioning	Liverises and permits Intergovernmental	Charges for services	Interest and investment income	Miscellaneous Total Revenues	י סנפו זיי ביותר פייותר	Expenditures:	Current operations:	General government	Fublic sarety	Anguways and success Sanitation	Health and welfare	Culture and recreation	Conservation	Economic development	Education	Food service	Capital outlay Debt service:	Principal retirement	Interest and fiscal charges	Total Expenditures	Excess revenues over (under) expenditures	Other financing sources (uses): Proceeds from capital lease Transfers in	Transfers out Total other financing sources (uses)	Net change in fund balances	Fund balances (deficit) at beginning of year, as restated	Fund balances at end of vear		

\$ 2,401,781

Change in Net Assets of Governmental Activities

EXHIBIT E
CITY OF SOMERSWORTH, NEW HAMPSHIRE
Statement of Net Assets
Proprietary Funds
June 30, 2011

	Business-type Activities				
	Water	Sewer	Solid Waste		
	<u>Fund</u>	Fund	Fund	Totals	
ASSETS	<del></del>				
Current Assets:					
Accounts receivable, net	\$ 533,639	\$ 513,895	\$ 13,555	\$ 1,061,089	
Due from other governments		122,388		122,388	
Due from other funds			7,805	7,805	
Inventory	108,124		20,537	128,661	
Total Current Assets	641,763	636,283	41,897	1,319,943	
Noncurrent Assets;					
Due from other governments		1,713,425		1,713,425	
Capital assets:					
Non-depreciable capital assets	144,510	356,385		500,895	
Depreciable capital assets, net	7,367,425	14,459,861		21,827,286	
Total Noncurrent Assets	7,511,935	16,529,671	**	24,041,606	
Total Assets	\$8,153,698	\$17,165,954	\$ 41,897	\$25,361,549	
LIABILITIES					
Current Liabilities:					
Accounts payable	\$ 43,313	\$ 28,508	\$ 25,189	\$ 97,010	
Accrued expenses	76,184	143,782	,	219,966	
Due to other funds	391,183	397,823		789,006	
Advance from other funds	,	284,319		284,319	
Current portion of bonds payable	332,213	536,353		868,566	
Total Current Liabilities	842,893	1,390,785	25,189	2,258,867	
Noncurrent Liabilities:					
Bonds payable	6,004,530	7,710,190		13,714,720	
Compensated absences payable	63,756	19,485		83,241	
Other post-employment benefits payable	33,788	18,698		52,486	
Total Noncurrent Liabilities	6,102,074	7,748,373	•	13,850,447	
Total Liabilities	6,944,967	9,139,158	25,189	16,109,314	
NET ASSETS					
Invested in capital assets, net of related debt	1,175,192	6,569,703		7,744,895	
Unrestricted	33,539	1,457,093	16,708	1,507,340	
Total Net Assets	1,208,731	8,026,796	16,708	9,252,235	
Total Liabilities and Net Assets	\$8,153,698	\$17,165,954	\$ 41,897	\$25,361,549	

EXHIBIT F
CITY OF SOMERSWORTH, NEW HAMPSHIRE
Statement of Revenues, Expenses and Changes in Net Assets
Proprietary Funds

For the Year Ended June 30, 2011

	Business-type Activities					
	Water	Sewer	Solid Waste			
	Fund	Fund	<u>Fund</u>	<u>Totals</u>		
Operating revenues:						
Charges for services	\$ 2,278,060	\$ 2,488,946	\$ 385,252	\$ 5,152,258		
Miscellaneous	34,008	29,330	•	63,338		
Total operating revenues	2,312,068	2,518,276	385,252	5,215,596		
Operating expenses:						
Personnel services	561,425	420,086		981,511		
Contractual services	28,511	174,873	296,650	500,034		
Repairs and maintenance	101,105	42,227		143,332		
Administration	81,404	86,935	223	168,562		
Materials and supplies	199,704	131,632	41,458	372,794		
Utilities	160,964	232,562		393,526		
Depreciation	478,409	638,936		1,117,345		
Miscellaneous	51,766	55,000		106,766		
Total operating expenses	1,663,288	1,782,251	338,331	3,783,870		
Operating income	648,780	736,025	46,921	1,431,726		
Non-operating (expenses):						
Interest expense	(246,140)	(299,702)		(545,842)		
Total non-operating (expenses)	(246,140)	(299,702)	<u></u>	(545,842)		
Income before capital contributions and transfers	402,640	436,323	46,921	885,884		
Capital contributions	26,923	68,302		95,225		
Change in net assets	429,563	504,625	46,921	981,109		
Total net assets (deficit) at beginning of year	779,168	7,522,171	(30,213)	8,271,126		
Total net assets at end of year	\$ 1,208,731	\$ 8,026,796	\$ 16,708	\$ 9,252,235		

EXHIBIT G
CITY OF SOMERSWORTH, NEW HAMPSHIRE
Statement of Cash Flows
Proprietary Funds

For the Year Ended June 30, 2011

	Business-type Activities				
	Water	Sewer	Solid Waste		
	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>	<u>Totals</u>	
Cash flows from operating activities:		****			
Cash received from customers	\$ 2,255,985	\$ 2,451,527	\$ 382,518	\$ 5,090,030	
Cash paid to suppliers	(806,955)	(884,561)	(351,796)	(2,043,312)	
Cash paid to employees	(325,004)	(253,449)	• • •	(578,453)	
Net cash provided by operating activities	1,124,026	1,313,517	30,722	2,468,265	
Cash flows from capital financing activities:					
Purchases of capital assets	(87,955)	(1,019)		(88,974)	
Capital contributions	26,923	190,690		217,613	
Proceeds from other long-term obligations		46,034		46,034	
Principal paid on long-term debt	(517,031)	(538,102)		(1,055,133)	
Interest paid on long-term debt	(255,095)	(301,777)		(556,872)	
Net cash used for capital financing activities	(833,158)	(604,174)	340 	(1,437,332)	
Net increase in cash and cash equivalents	290,868	709,343	30,722	1,030,933	
Cash and cash equivalents (deficiency) at beginning of year	(682,051)	(1,391,485)	(22,917)	(2,096,453)	
Cash and cash equivalents (deficiency) at end of year	\$ (391,183)	\$ (682,142)	\$ 7,805	\$ (1,065,520)	
Reconciliation of operating income to net cash					
provided by operating activities:					
Operating income	\$ 648,780	\$ 736,025	\$ 46,921	\$ 1,431,726	
Adjustments to reconcile operating income to net					
cash provided used by operating activities:					
Depreciation expense	478,409	638,936		1,117,345	
Changes in assets and liabilities:					
Accounts receivable, net	(56,083)	(66,749)	(2,734)	(125,566)	
Inventory	2,503		(6,030)	(3,527)	
Accounts payable	8,936	(14,613)	(7,435)	(13,112)	
Compensated absences payable	26,706	13,703		40,409	
Other post-employment benefits payable	14,775	6,215		20,990	
Net cash provided by operating activities	\$ 1,124,026	\$ 1,313,517	\$ 30,722	\$ 2,468,265	
Supplemental disclosure of non-eash transactions:					
Accrued interest on other long-term obligations					
converted to bonds payable	\$ -	\$ 18,043	\$ -	\$ 18,043	

#### EXHIBIT H

# CITY OF SOMERSWORTH, NEW HAMPSHIRE

#### **Statement of Fiduciary Net Assets**

# Fiduciary Funds June 30, 2011

ASSETS	Private- Purpose <u>Trust Funds</u>	Agency <u>Funds</u>
Cash and cash equivalents		\$ 318,515
Investments	\$ 202,737	2
Due from other funds	,	76,062
Total assets	\$ 202,737	\$ 394,579
LIABILITIES Accounts payable Due to student groups Deposits Total liabilities	\$ -	\$ 1,638 101,060 291,881 \$ 394,579
NET ASSETS		
Held in trust	202,737	
Total net assets	\$ 202,737	

#### EXHIBIT I

# CITY OF SOMERSWORTH, NEW HAMPSHIRE

### Statement of Changes in Fiduciary Net Assets

### **Fiduciary Funds**

For the Year Ended June 30, 2011

Purpo <u>Trust F</u> u	
ADDITIONS:  Contributions:  Private donations  \$ 1	,081
1 11 vate deliations	,081
Investment earnings:	- 276
1101030	5,375
Tyet merease in the rain value of my ostillones	0,931
1 Ottal III vostilioni i sairiii go	5,306
Total Additions	7,387
DEDUCTIONS:	
Delicités	3,450
Total Deductions18	3,450
Change in net assets	(630, 1
Net assets - beginning of year 200	3,800
Net assets - end of year \$\frac{\$202}{}\$	2,737

#### NOTE 1—SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City of Somersworth, New Hampshire conform to accounting policies generally accepted in the United States of America for local governmental units, except as indicated hereinafter. The following is a summary of significant accounting policies.

#### Financial Reporting Entity

The City of Somersworth, New Hampshire (the City) was incorporated in 1893. The City operates under the City Council/City Manager form of government and performs local governmental functions as authorized by State law.

The financial statements include those of the various departments governed by the City Council and other officials with financial responsibility. The City has no other separate organizational units, which meet criteria for inclusion in the financial statements as defined by the Governmental Accounting Standards Board (GASB).

#### Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information

#### 1. Government-Wide Financial Statements:

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental and business-type activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the City.

#### 2. Fund Financial Statements:

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is

presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The fiduciary funds are reported by type.

#### Fund Accounting

The City uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

#### 1. Governmental Funds:

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

The General Fund is the main operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund.

The School Capital Projects Fund accounts for the financial transactions related to the construction of the new Idlehurst Elementary School.

#### 2. Proprietary Funds:

Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as enterprise or internal service. The City has no internal service funds. The following are the City's major proprietary funds:

The Water Fund accounts for all revenues and expenses pertaining to the City's water operations.

The Sewer Fund accounts for all revenues and expenses pertaining to the City's wastewater treatment operations.

The Solid Waste Fund accounts for the sale of City trash bags for which the revenue derived funds the costs of solid waste collection and disposal in the City.

The Water, Sewer and Solid Waste Funds are utilized to account for operations that are financed and operated in a manner similar to private business enterprises. The stated intent is that the cost (i.e. expenses including depreciation) of providing goods or services to the residents on a continuing basis are financed or recovered primarily through user charges.

#### 3. Fiduciary Funds:

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into two classifications: private purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other

governments and are therefore not available to support the City's own programs. The City maintains eleven private purpose trusts which account for monies designated to benefit individuals within the City. The City's agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. The City's agency funds account for Student Activities Funds of the school and escrow deposits from vendors performing construction within the City.

#### Measurement Focus

#### 1. Government-Wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the City are included on the Statement of Net Assets.

#### 2. Fund Financial Statements:

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the proprietary fund type is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of revenues, expenses and changes in net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

The private purpose trust fund is reported using the economic resources measurement focus.

#### Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

In the government-wide financial statements and proprietary fund statements, private-sector standards of accounting and financial reporting issued prior to December 1, 1989, are followed to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. The City has elected not to follow the FASB pronouncements issued subsequent to November 30, 1989.

#### 1. Revenues – Exchange and Non-exchange Transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of fiscal year end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 3). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes and interest on investments.

Licenses and permits, charges for services, and miscellaneous revenues (except interest on investments) are recorded as revenues when received in cash because they are generally not measurable until actually received.

#### 2. Deferred Revenue:

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as deferred revenue. On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### 3. Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization are not recognized in governmental funds.

#### **Budgetary Data**

The City's budget represents functional appropriations as authorized by the City Council. The Council may transfer funds between operating categories as they deem necessary. The City adopts its budget under State regulations, which differ somewhat from accounting principles generally accepted in the

United States of America in that the focus is on the entire governmental unit rather than on the basis of fund types.

State law requires balanced budgets but permits the use of beginning fund balance to reduce the property tax rate. For the year ended June 30, 2011, the City applied \$707,341 of its unappropriated fund balance to reduce taxes.

#### Cash and Cash Equivalents

The City pools its cash resources for the governmental and proprietary funds. Cash applicable to a particular fund is reflected as an interfund balance. For the purpose of the Statement of Cash Flows, cash and cash equivalents consist of the following:

	Due from other funds	Due to other funds	Advance from other funds	Totals
Proprietary Funds:			-	
Water Fund		\$ (391,183)		\$ (391,183)
Sewer Fund		(397,823)	\$ (284,319)	(682,142)
Solid Waste Fund	\$ 7,805			7,805
	<u>\$ 7,805</u>	\$ (789,006)	\$ (284,319)	<u>\$(1,065,520)</u>

#### Investments

Investments are stated at their fair value in all funds. Certificates of deposit and repurchase agreements with a maturity of greater than ninety days from the date of issuance are included in investments.

#### Accounts Receivable

Charges for services billed during the current fiscal year and prior and uncollected at June 30, 2011 are recorded as receivables net of reserves for estimated uncollectibles of \$58,934 and \$57,100 in the Water Fund and Sewer Fund, respectively.

#### Taxes Receivable

Taxes levied during the current fiscal year and prior and uncollected at June 30, 2011 are recorded as receivables net of reserves for estimated uncollectibles of \$125,000.

#### **Prepaid Expenses**

Payments made to vendors for services that will benefit periods beyond June 30, 2011 are recorded as prepaid items.

#### **Encumbrance Accounting**

Encumbrance accounting, under which purchase orders and other commitments for expenditure of monies are recorded in order to reserve a portion of the applicable appropriation, is employed as an extension of formal budgetary integration in Governmental Funds. Encumbrances outstanding at year-end are reported

as a component of fund balance since they do not constitute expenditures or liabilities, but rather commitments related to unperformed contracts for goods and services.

#### Inventory

The City accounts for its inventories under the average cost method.

The cost of inventory items is recorded as expenditures in the governmental fund types when purchased.

#### Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the government-wide statement of net assets, but are not reported in the governmental fund financial statements.

All capital assets including infrastructure and intangible assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair values as of the date received. The City maintains a capitalization threshold of \$10,000. The City's infrastructure consists of roads, bridges, sidewalks, water purification and distribution system, sewer collection and treatment system, and similar items. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary capital assets is also capitalized. During the year ended June 30, 2011, the City implemented the provisions of GASB Statement No. 51, Accounting and Financial Reporting for Intangible Assets.

All reported capital assets except for land, easements with an indefinite life and construction in process are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	<u>Years</u>
Infrastructure	30-75
Buildings and improvements	20-40
Vehicles and equipment	5

#### Compensated Absences and Retirement Benefits

Employees earn vacation and sick leave as they provide services. Provision is made in the annual budget for vacation and sick leave. Pursuant to City personnel policy and collective bargaining agreements, employees may accumulate (subject to certain limitations) unused sick pay earned and, upon retirement, resignation or death will be compensated for such amounts at current rates of pay.

City teachers may be eligible to receive a retirement incentive. Upon retirement, teachers over the age of 55 years of age shall receive 1% of their current salary multiplied by the number of years of service. After attaining the age of 60, teachers will receive 10% of their last year's salary provided they have twenty years of service with the City.

For governmental fund financial statements, compensated absences and accrued retirement benefits are reported as liabilities and expenditures as payments come due each period upon the occurrence of employee death or retirement. The entire compensated absence liability is reported on the government-wide financial statements.

#### **Deferred Bond Premium**

The issuance of general obligation bonds resulted in a difference between the bond proceeds and the actual principal to be repaid. This difference, reported in the accompanying financial statements as a deferred bond premium, is being amortized as a component of interest expense over the remaining life of the debt. The balance of the deferred bond premium in the Governmental Funds as of June 30, 2011 is \$1,084,113.

#### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as liabilities in the fund financial statements only to the extent that they are due for payment during the current fiscal year. General obligation bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

#### Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances on any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### Fund Balance Policy

During the year ended June 30, 2011, the City implemented GASB Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions. Statement 54 established new fund balance classifications and changes the definition of governmental fund types. Under Statement 54, the City has segregated fund balance into five classifications; Non-spendable, Restricted, Committed, Assigned, and Unassigned. These components of fund balance are defined as follows:

- Non-spendable Fund Balance: Amounts that are not in a spendable form or are required to be maintained intact.
- Restricted Fund Balance: Amounts constrained to specific purposes by their providers through constitutional provisions or by enabling legislation.

- Committed Fund Balance: Amounts constrained to specific purposes by a government itself using its highest level of decision-making authority: to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.
- Assigned Fund Balance: Amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority.
- Unassigned Fund Balance: Amounts that are available for any purpose; these amounts are reported only in the General Fund.

The fund balance of the City may only be committed for specific purposes pursuant to formal action of the City Council. The City Council delegates to the City Manager the authority to assign amounts to be used for specific purposes.

The City's policy is to first apply restricted resources when expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications may be applied, committed resources are to be applied first, followed by assigned and unassigned.

In accordance with the City's fund balance policy, the City will strive to maintain an unassigned fund balance in its General Fund equal to 5-17% of the total appropriations of the community (which includes the City, School, and County). The City Council will review this information each year in order to determine the amount, if any, of unassigned fund balance to use to balance the budget and to reduce the property tax rate.

#### Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/ expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in the proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the water fund, sewer fund and solid waste fund, these revenues are charges to customers for sales and services. Operating expenses, which include depreciation on capital assets, are necessary costs incurred to provide the service that is the primary activity of the proprietary fund. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates. Significant estimates include depreciation expense, the allowance for uncollectible receivables and the liability for other post-employment benefits.

#### NOTE 2—STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

At June 30, 2011, the following nonmajor governmental fund had a deficit fund balance:

Special Revenue Fund: Food Service Fund

\$ 118,227

#### NOTE 3—PROPERTY TAXES

Taxes are levied on the assessed valuation of all taxable real property as of the prior April 1 (\$836,772,075 as of April 1, 2010) and are due in two installments on July 1, 2010 and December 9, 2010. Taxes paid after the due dates accrue interest at 12% per annum. Property taxes are recognized as revenue when received in cash or if available to finance current period operations (within sixty days of year end).

Under State law, the Tax Collector obtains tax liens on properties which have unpaid taxes in the following calendar year after taxes were due for the amount of unpaid taxes, interest and costs. These priority tax liens accrue interest at 18% per annum. If the property is not redeemed within a two year redemption period, the property may be tax deeded to the City.

In accordance with State law, the City collects taxes for Strafford County, an independent governmental unit, which are remitted to the County as required by law. Total taxes appropriated during the year were \$2,211,961 for Strafford County. These taxes are not recognized as revenues in these financial statements. The City bears responsibility for uncollected taxes.

#### NOTE 4—RISK MANAGEMENT

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended June 30, 2011, the City was a member of the Local Government Center. The City currently reports all of its risk management activities in its General Fund. This Trust is classified as a "Risk Pool" in accordance with accounting principles generally accepted in the United States of America.

The Trust agreement permits the Trust to make additional assessments to members should there be a deficiency in Trust assets to meet its liabilities. Accounting principles generally accepted in the United States of America require members of pools with a sharing of risk to determine whether or not such assessment is probable and, if so, a reasonable estimate of such assessment. At this time, the Trust foresees no likelihood of an additional assessment for any of the past years. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be

reasonably estimated. These losses include an estimate of claims that have been incurred but not reported. Based on the best available information there is no liability at June 30, 2011.

#### Property and Liability Insurance

The LGC provides certain property and liability insurance coverage to member towns, cities, and other qualified political subdivisions of New Hampshire. As a member of the LGC, the City shares in contributing to the cost of and receiving benefit from a self-insured pooled risk management program. The program includes a Self Insured Retention Fund from which is paid up to \$500,000 for each and every covered property, crime and/or liability loss that exceeds \$1,000.

#### Worker's Compensation

The LGC provides statutory worker's compensation coverage to member towns, cities, and other qualified political subdivisions of New Hampshire. The Trust is self-sustaining through annual member premiums and provides coverage for the statutorily required workers' compensation benefits and employer's liability coverage up to \$2,000,000. The program includes a Loss Fund from which is paid up to \$500,000 for each and every covered claim.

#### NOTE 5—DEPOSITS AND INVESTMENTS

Deposits and investments as of June 30, 2011 are classified in the accompanying financial statements as follows:

Statement of net assets:	
Cash and cash equivalents	\$ 8,949,758
Investments	8,670,779
Statement of fiduciary net assets:	
Cash and cash equivalents	318,515
Investments	202,739
Total deposits and investments	\$ 18,141,791

Deposits and investments as of June 30, 2011 consist of the following:

Cash on hand	\$	675
Deposits with financial institutions		14,147,583
Investments	*****	3,993,533
Total deposits and investments	\$	18,141,791

The City's investment policy for governmental fund types requires that deposits and investments be made in New Hampshire based financial institutions that are participants in one of the federal depository insurance programs. The City limits its investments to demand deposits, short-term governmental securities or obligations, certificates of deposit, and repurchase agreements in accordance with New Hampshire State law (RSA 41:29) or the New Hampshire Public Deposit Investment Pool (NHPDIP), an external investment pool. Responsibility for the investments of the Trust Funds is with the Board of Trustees. Investments of the Student Activities Agency Funds are at the discretion of the School Principals.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

The City's investment policy addresses credit risk by limiting investments to the safest types of securities and diversifying the investment portfolio. The City limits its investments to U.S. Treasury securities, U.S. Government agencies, Certificates of Deposit, Overnight Investments, and the New Hampshire Public Deposit Investment Pool. As of June 30, 2011, none of these investments are rated.

The Trustees of Trust Funds have limited their investments to Mutual Funds, Money Market Mutual Funds and Commodities, none of which are rated.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

In accordance with the City's investment policy, all security transactions must be secured by collateral having a value at least 102% of the cash deposit in each case. The collateral shall only consist of securities in which Cities may invest, as provided in New Hampshire State law (RSA 368:57).

Of the City's deposits with financial institutions at year end \$13,622,981 was collateralized by securities held by the bank in the bank's name. As of June 30, 2011, City investments in the following investment types were held by the same counterparty that was used to buy the securities.

	Reported
Investment Type	<u>Amount</u>
Mutual funds	\$ 375,759
Money market mutual funds	257,815
Commodities	3,536
	\$ 637,110

#### Investment in NHPDIP

The City is a voluntary participant in the New Hampshire Public Deposit Investment Pool (NHPDIP), an external investment pool. The NHPDIP is not registered with the United States Securities and Exchange Commission as an investment company. The NHPDIP was created by state law and is administered by a public body of state, local and banking officials.

Investments in the NHPDIP are not investment securities and, as such, are not categorized by risk. The City's exposure to derivatives is indirect through its participation in the NHPDIP. The City's proportional share of these derivatives is not available. The fair value of the position in the investment pool is equal to the value of the pool shares.

#### NOTE 6—DUE FROM OTHER GOVERNMENTS

Receivables from other governments at June 30, 2011 consist of various federal and state reimbursements. All receivables are considered collectible in full. The sewer state aid grant reimbursement is to be received over the life of the debt and as such, is classified as current and noncurrent. A summary of the principal items of intergovernmental receivables is as follows:

	Governmental <u>activities</u>			Business-type activities		
State and federal school grant reimbursements	\$	460,307				
Food service program		68,262				
Homeland Safety grant		52,543				
State aid grant reimbursement			\$	1,835,813		
State of NH Medicaid		6,589				
Tuition from local school districts		545,526				
	\$	1,133,227	\$	1,835,813		

#### NOTE 7—CAPITAL ASSETS

The following is a summary of changes in capital assets in the governmental funds:

		Balance						Balance
		7/1/2010		Additions	Re	ductions		6/30/2011
Governmental activities:								
Capital asset not depreciated:								
Land	\$	2,272,916					\$	2,272,916
Easements			\$	170,875				170,875
Construction in process		2,607,541		14,391,089				16,998,630
Total capital assets not being depreciated		4,880,457		14,561,964	\$			19,442,421
Other capital assets:			-					
Infrastructure		7,627,889		207,516				7,835,405
Buildings and improvements		23,905,546		329,694				24,235,240
Vehicles and equipment		5,240,243		210,304		(59,824)		5,390,723
Total other capital assets at historical cost		36,773,678		747,514		(59,824)		37,461,368
Less accumulated depreciation for:	100000000000000000000000000000000000000				1		'	
Infrastructure		(1,684,494)		(141,303)				(1,825,797)
Buildings and improvements	(	13,225,180)		(744,658)				(13,969,838)
Vehicles and equipment		(3,414,180)		(455,782)		51,504		(3,818,458)
Total accumulated depreciation	(	18,323,854)		(1,341,743)	·	51,504		(19,614,093)
Total other capital assets, net		18,449,824		(594,229)		(8,320)		17,847,275
Total capital assets, net	\$ 2	23,330,281	\$	13,967,735	\$	(8,320)	\$	37,289,696

Depreciation was charged to governmental functions as follows:

General government	\$	89,028
Public safety		363,749
Highways and streets		280,188
Culture and recreation		27,159
Education		581,619
Total governmental activities depreciation expense	\$_	1,341,743

During the year ended June 30, 2011, the City implemented the provisions of GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets.* Retroactive reporting is not required for intangible assets that have indefinite useful lives. Accordingly, these assets have been recorded at their fair value during the current fiscal year and are included in the government-wide financial statements. The total value received and capitalized during the year is as follows:

Easements \$ 170,875

The balance of the assets acquired through capital leases as of June 30, 2011 is as follows:

Vehicles and equipment	\$ 916,542
Less accumulated depreciation:	
Vehicles and equipment	 (328,483)
	\$ 588,059

The following is a summary of changes in capital assets in the proprietary funds:

	(as reclassified)			
	Balance			Balance
	7/1/2010	<u>Additions</u>	Reductions	6/30/2011
Business-type activities:				
Capital asset not depreciated:				
Land	\$ 500,895			\$ 500,895
Total capital assets not being depreciated	500,895	<u>\$</u>	<u>\$</u>	500,895
Other capital assets:				
Infrastructure	10,548,416	75,285		10,623,701
Buildings and improvements	25,942,226			25,942,226
Vehicles and equipment	850,495	12,670		863,165
Total other capital assets at historical cost	37,341,137	87,955		37,429,092
Less accumulated depreciation for:				
Infrastructure	(5,139,617)	(210,614)		(5,350,231)
Buildings and improvements	(8,825,449)	(863,138)		(9,688,587)
Vehicles and equipment	(519,395)	(43,593)	***************************************	(562,988)
Total accumulated depreciation	(14,484,461)	(1,117,345)		(15,601,806)
Total other capital assets, net	22,856,676	(1,029,390)	**	21,827,286
Total capital assets, net	\$ 23,357,571	\$ (1,029,390)	\$ -	\$ 22,328,181

Depreciation was charged to proprietary funds as follows:

Water fund	\$ 478,409
Sewer fund	 638,936
Total business-type activities depreciation expense	\$ 1,117,345

#### NOTE 8—DEFINED BENEFIT PENSION PLAN

#### Plan Description

The City contributes to the New Hampshire Retirement System (NHRS), a cost-sharing, multiple-employer, defined benefit pension plan administrated by the NHRS Board of Trustees. The plan provides service, disability, death and vested retirement allowances to plan members and beneficiaries. Benefit provisions are established and may be amended by the New Hampshire State legislature. The NHRS issues a publicly available financial report that includes financial statements and required supplementary information for NHRS. That report may be obtained by writing to New Hampshire Retirement System, 54 Regional Drive, Concord, New Hampshire 03301.

#### Funding Policy

Covered public safety employees are required to contribute 9.3% of their covered salary, whereas teachers and general employees are required to contribute 5.0% of their covered salary. The City is required to contribute at an actuarially determined rate. The City's contribution rates for the covered payroll of police officers, fire employees, teachers, and general employees were 14.63%, 18.52%, 8.02%, and 9.16%, respectively. The City contributes 75% of the employer cost for police officers, fire employees, and teachers, and the State contributes the remaining 25% of the employer cost. The City contributes 100% of the employer cost for general employees of the City. In accordance with accounting principles generally accepted in the United States of America (GASB #24), on-behalf fringe benefits contributed by the State of New Hampshire of \$329,906 have been reported as a revenue and expenditure of the General Fund in these financial statements.

Under State law (RSA-100:16), plan member contribution rates are established and may be amended by the New Hampshire State legislature and employer contribution rates are determined by the NHRS Board of Trustees based on an actuarial valuation. The City's contributions to the NHRS for the years ending June 30, 2011, 2010 and 2009 were \$1,457,414, \$1,394,306, and \$1,115,838, respectively, equal to the required contributions for each year.

#### NOTE 9—OTHER POST-EMPLOYMENT BENEFITS

In addition to providing pension benefits, the City provides medical, life insurance, and dental benefits to its eligible retirees. General employees are required to reach age 60 with 10 years of service or a combined age and service of 70 years to qualify for this benefit. Police officers and firefighters are eligible to receive this benefit upon retirement with an attained age of 45 with 20 years of service. All school employees are eligible to receive coverage upon retirement. Teachers are eligible to receive retiree medical coverage at no cost until age 65 if they were hired prior to May 1, 2005 and retire between the ages of 55 and 60. All other retirees and spouses of retirees pay the full cost of the health care coverage. The benefits, benefit levels, employee contributions and employer contributions are governed by RSA 100-A:50. As of July 1, 2009, the actuarial valuation date, approximately 61 retirees and 296 active employees meet the eligibility requirements. The plan does not issue a separate financial report.

#### Annual OPEB Costs

The City's fiscal 2011 annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid, on an ongoing basis, is projected to cover the normal cost each year and amortize the unfunded actuarial liability over a period of thirty years. The City's annual OPEB cost for the year ending June 30, 2011 including the amount actually contributed to the plan, and the change in the City's net OPEB obligation based on an actuarial valuation as of July 1, 2009 is as follows:

Annual Required Contribution (ARC)	\$ 804,133
Interest on Net OPEB obligation (NOO)	38,519
NOO amortization adjustment to ARC	(56,147)
Annual OPEB cost	786,505
Contributions made	 (355,208)
Increase in Net OPEB obligation	431,297
Net OPEB obligation - beginning of year	 962,980
Net OPEB obligation - end of year	\$ 1,394,277

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for years ending June 30, 2011 and 2010 are as follows:

Fiscal		Percentage of			
Year	Annual	<b>OPEB</b> Cost	Net OPEB	Covered	OPEB Cost
<u>Ended</u>	OPEB Cost	Contributed	<b>Obligation</b>	<u>Payroll</u>	% of Pay
6/30/2011	\$ 786,505	45.16%	\$1,394,277	\$ 14,918,216	5.3%
6/30/2010	\$ 797,199	34.94%	\$ 962,980	\$ 14,912,999	5.3%

The City's net OPEB obligation as of June 30, 2011 is recognized as a liability in these financial statements.

#### Funded Status and Funding Progress for OPEB

The funded status of the plan as of July 1, 2009, the date of the most recent actuarial valuation update is as follows:

Actuarial Accrued Liability (AAL)	\$ 6,474,134
Actuarial value of plan assets	**
Unfunded Actuarial Accrued Liability (UAAL)	\$ 6,474,134
Funded ratio (actuarial value of plan assets/AAL)	0.0%
Covered payroll (active plan members)	\$ 14,912,999
UAAL as a percentage of covered payroll	43.4%

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events in the future. The total cost of providing post-employment benefits is projected, taking into account assumptions about current claim cost, turnover, mortality, health care trends, and other actuarial assumptions. Amounts determined regarding the funded status of the plan and the annual

required contributions of the employer are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information provides multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

#### Actuarial Methods and Assumptions for OPEB

Projections of benefits for financial reporting purposes are based on the plan as understood by the City and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the City and plan members to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

In the July 1, 2009 actuarial valuation the Projected Unit Credit cost method was used. The actuarial value of assets was not determined as the City has not advance funded its obligation. The actuarial assumptions included a 4.0% investment rate of return and an initial annual healthcare cost trend of 9.5% reduced by 0.5% decrements to an ultimate 5.0% long-term rate for all healthcare benefits after ten years. The amortization costs for the initial Unfunded Actuarial Accrued Liability (UAAL) is a level percentage of payroll for a period of thirty years on a closed group basis. This has been calculated assuming the amortization payment increases at a rate of 5.0% per year.

#### NOTE 10—LONG-TERM OBLIGATIONS

#### General Long-term Obligations

The changes in the City's long-term obligations for the year ended June 30, 2011 are as follows:

	Balance 7/1/2010	Additions	Reductions	Balance <u>6/30/2011</u>	Due Within One Year
Governmental activities:					
Bonds payable	\$ 28,157,900		\$ (2,473,285)	\$ 25,684,615	\$ 2,417,512
Capital leases payable	727,617	\$ 131,400	(255,654)	603,363	246,798
Compensated absences	1,235,813	430,290	(70,228)	1,595,875	132,813
Estimated liability for landfill					
postclosure care costs	1,875,000		(125,000)	1,750,000	125,000
Total governmental activities	\$ 31,996,330	\$ 561,690	\$ (2,924,167)	\$ 29,633,853	\$ 2,922,123
Business-type activities:					
Bonds payable	\$ 15,113,475	\$ 524,944	\$ (1,055,133)	\$ 14,583,286	\$ 868,566
Other long-term obligations	506,901	18,043	(524,944)	-	
Advance from other funds	1,326,326		(1,042,007)	284,319	284,319
Compensated absences	42,832	40,419	(10)	83,241	
Total business-type activities	\$ 16,989,534	\$ 583,406	\$ (2,622,094)	\$ 14,950,846	\$ 1,152,885

Payments on the general obligation bonds, capital leases and landfill postclosure care costs of the governmental activities are paid out of the General Fund. Payments on the remaining general obligation bonds, other long-term obligations, and advances from other funds of the business-type activities are paid

out of the Water and Sewer Funds. Compensated absences will be paid from the fund where the employee's salary is paid.

#### General Obligation Bonds

#### Governmental Activities

Bonds payable at June 30, 2011 are comprised of the following individual issues:

	Original		Final	Balance
	Issue	Interest	Maturity	at
	<u>Amount</u>	Rate	<u>Date</u>	6/30/11
1998 Road improvement bonds	\$ 1,000,000	3.9-5.0%	August 2013	\$ 195,000
1999 High Street Corridor bonds	1,300,000	4.5-5.25%	August 2019	585,000
2000 New City Hall bonds	1,400,000	4.75-5.25%	January 2021	725,000
2000 Plaza Upgrade bonds	475,000	4.75-5.125%	January 2015	125,000
2001 Landfill Cleanup bonds	750,000	4.125-4.80%	August 2016	300,000
2001 New City Hall bonds	450,000	4.125-4.80%	August 2016	180,000
2005 Capital Improvement bonds	1,395,355	4.0-5.0%	August 2015	694,900
2006 Police Station bonds	3,426,127	4.0-5.0%	August 2021	2,510,000
1996 School Bond bonds	5,300,000	5.625-5.75%	August 2016	1,590,000
1999 Kindergarten bonds	310,000	4.50-5.25%	August 2019	135,000
2008 School land bonds	1,338,545	4.00-5.25%	August 2018	1,070,000
2009 School bonds	18,953,000	Variable	January 2030	17,574,715
Totals				\$ 25,684,615

Debt service requirements to retire general obligation bonds outstanding at June 30, 2011 are as follows:

Year Ending			
June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	\$ 2,417,512	\$ 501,650	\$ 2,919,162
2013	2,363,130	500,242	2,863,372
2014	2,314,687	495,938	2,810,625
2015	2,195,430	490,179	2,685,609
2016	2,146,757	483,630	2,630,387
2017-2021	7,487,932	2,550,176	10,038,108
2022-2026	4,215,004	3,195,590	7,410,594
2027-2030	2,544,163	3,193,386	5,737,549
Total	\$ 25,684,615	\$ 11,410,791	\$ 37,095,406

As included on the Statement of Activities (Exhibit B), interest for the year ended June 30, 2011 was \$448,818 on general obligation debt for governmental activities.

#### **Business-type Activities**

Bonds payable at June 30, 2011 are comprised of the following individual issues:

	Original			Balance
	Issue	Interest	Maturity	at
	<u>Amount</u>	Rate	<u>Date</u>	6/30/11
Water Fund:				
Water High Lift Project bonds	\$ 650,000	3.4725%	October 2016	\$ 260,000
Water treatment plant upgrade bonds	1,843,500	4.25-5.25%	January 2028	1,560,000
Water treatment plant bonds	5,000,000	3.488%	April 2028	4,516,743
				6,336,743
Sewer Fund:				
Wastewater upgrade bonds	\$ 10,324,627	3.488%	January 2026	7,743,470
Wastewater treatment facility bonds	524,944	2.952%	January 2029	503,073
				8,246,543
				\$ 14,583,286

Debt service requirements to retire general obligation bonds for business-type activities at June 30, 2011 are as follows:

Year Ending			
June 30,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2012	\$ 868,566	\$ 477,511	\$ 1,346,077
2013	875,922	448,545	1,324,467
2014	883,533	418,442	1,301,975
2015	891,404	388,148	1,279,552
2016	899,548	357,655	1,257,203
2017-2021	4,436,721	1,339,440	5,776,161
2022-2026	4,638,430	607,095	5,245,525
2027-2028	1,089,162	52,141	1,141,303
Total	<u>\$ 14,583,286</u>	\$ 4,088,977	\$ 18,672,263

The State of New Hampshire annually reimburses the City for its share of water and sewer related debt service payments. For the year ended June 30, 2011, the reimbursement was \$26,923 and \$190,690 in the Water Fund and Sewer Fund, respectively.

As included on the Statement of Revenues, Expenses and Changes in Net Assets – Proprietary Funds (Exhibit F), interest expense for the year ended June 30, 2011 was \$545,842 on general obligation debt for business-type activities.

#### Capital Lease Obligations

Capital lease obligations represent lease agreements entered into for the financing of equipment acquisitions. These contracts are subject to cancellation should funds not be appropriated to meet payment obligations. Amounts are annually budgeted in the applicable function. The following are the individual capital lease obligations of the governmental activities at June 30, 2011:

Equipment due in annual installments of \$30,465, including interest at 4.84%, through December 2013	\$	83,220
Equipment due in annual installments of \$88,304, including interest at 3.40%, through March 2013		167,994
Equipment due in annual installments of \$79,925, including interest of 7.60%, through September 2011		74,279
Equipment due in annual installments of \$35,255, including interest of 5.02%, through October 2014		124,953
Vehicle due in annual installments of \$11,620, including interest at 5.29%, through December 2012		21,517
Equipment due in annual installments of \$29,926, including interest at 4.374%, through October 2015	<u> </u>	131,400 603,363

Debt service requirements to retire capital lease obligations outstanding for governmental activities at June 30, 2011 are as follows:

Year Ending					
<u>June 30,</u>	<u>]</u>	Principal	Ţ	nterest	<u>Total</u>
2012	\$	246,798	\$	28,697	\$ 275,495
2013		179,695		15,875	195,570
2014		87,254		8,391	95,645
2015		60,977		4,203	65,180
2016		28,639		1,287	 29,926
Total	\$	603,363	\$	58,453	\$ 661,816

#### NOTE 11—LANDFILL POSTCLOSURE CARE COSTS

State and federal laws and regulations require that the City place a final cover on its closed landfill site and perform certain maintenance and monitoring functions at the landfill site for thirty years after closure. The City's landfill stopped accepting solid waste during 1981. During the closure of the landfill by the City, groundwater contamination was detected and the site was named a Superfund site. During September 1995, the City and several potential responsible parties entered into an agreement with the United States Environmental Protection Agency and the State of New Hampshire for the cleanup of the landfill site requiring groundwater sampling and other remedial action service maintenance for thirty years. The annual maintenance costs are to be shared among the settling parties, and the City is responsible for approximately \$125,000 per year.

An estimated liability has been recorded based on the future post-closure care costs that will be incurred. The estimated liability for landfill post-closure care costs has a balance of \$1,750,000 as of June 30, 2011. The estimated total current cost of the landfill post-closure care is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor and maintain the landfill were acquired

as of June 30, 2011. However, the actual cost of post-closure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations.

The remaining postclosure care costs are expected to be financed through annual appropriations. The following is a summary of changes in the estimated liability for postclosure care costs for the year ended June 30, 2011:

Balance - July 1, 2010	\$ 1,875,000
Expenditures recognized in the General Fund	(88,832)
Net change in estimated liability for post-	
closure care costs	(36,168)
Balance - June 30, 2011	\$ 1,750,000

#### NOTE 12—INTERFUND BALANCES AND TRANSFERS

The City has combined the cash resources of its governmental and proprietary fund types. For accounting and reporting purposes, that portion of the pooled cash balance is recorded in the specific fund as an interfund balance. Interfund balances at June 30, 2011 are as follows:

					D	ue from		
	Nonmajor General Governmental Water Sewer							
		<u>Fund</u> <u>Funds</u>				<u>Fund</u>	<u>Fund</u>	<u>Totals</u>
General Fund			\$	462,839	\$	391,183	\$ 397,823	\$ 1,251,845
School Capital Projects Fund	\$	265						265
Nonmajor Governmental Funds		68,754						68,754
Solid Waste Fund		7,805						7,805
Agency Funds		76,062						76,062
	\$	152,886	\$	462,839	\$	391,183	\$ 397,823	<u>\$ 1,404,731</u>

In addition to the short-term interfunds noted above, the City's General Fund advanced monies to the Sewer Fund. This advance was to assist in funding the operations and is not expected to be repaid within one year. As of June 30, 2011 the Sewer Fund owes the General Fund for advances in the amount of \$284,319.

During the year, several interfund transactions occurred between funds. The various transfers were made in accordance with budgetary authorizations. Interfund transfers for the year ended June 30, 2011 are as follows:

		Tra	ınsfer fron	
			onmajor	
	General	Gov	ernmental/	
00	<u>Fund</u>		<u>Funds</u>	<u>Totals</u>
ত্র General Fund		\$	12,042	\$ 12,042
	\$ 657,341			 657,341
	\$ 657,341	\$	12,042	\$ 669,383

#### NOTE 13—RESTRICTED NET ASSETS

Net assets are restricted for specific purposes as follows:

	Governmental
	<u>Activities</u>
Endowments	\$ 202,618
Capital Projects	3,043,954
Grants	140,354
	3,386,926
Less unexpended bond proceeds	(3,043,954)
	\$ 342,972

#### **NOTE 14—ENDOWMENTS**

Cemetery care, library, track and field, and soccer funds are accounted for as permanent funds. The endowments received are legally restricted to the extent that only earnings and not principal may be used for purposes that support the City's programs.

Principal and income balances at June 30, 2011 are as follows:

	<u>Principa</u>	l Incor	me <u>Total</u>
Cemetery Funds	\$ 150,4	41 \$	6,877 \$ 157,318
Library Funds	2,6	62	914 3,576
Track Field Funds	32,1	93	9,363 41,556
Soccer Trust	-		168 168
	\$ 185,2	96 \$ 1	7,322 \$ 202,618

#### NOTE 15--COMPONENTS OF FUND BALANCE

The components of the City's fund balance for its governmental funds at June 30, 2011 are as follows:

			School				m . I
		0 1	Capital		Vonmajor	~	Total
	1	General	Projects	GC	vernmental	Go	vernmental
N 111 C		<u>Fund</u>	<u>Fund</u>		Funds		<u>Funds</u>
Nonspendable for:	4					45	201210
Advance to other funds	\$	284,319				\$	284,319
Prepaid expenses		20,738					20,738
Endowments				\$	185,296		185,296
Restricted for:							
Capital Projects			\$ 3,043,954				3,043,954
Endowments					17,322		17,322
Grants					140,354		140,354
Committed for:							
Capital Reserve		227,633					227,633
Landfill Trust		161,648					161,648
Encumbrances		160,743					160,743
Assigned for:							
Conservation					78,465		78,465
Cable Communications					17,299		17,299
School operations					50,349		50,349
Encumbrances		281,879			•		281,879
Designated to offset subsequent		,					•
fiscal year tax rate		171,949					171,949
Unassigned for:		,					,
Food service operations					(118,227)		(118,227)
General Fund		2,598,386					2,598,386
-		3,907,295	\$ 3,043,954	\$	370,858		7,322,107

#### **NOTE 16—COMMITMENTS**

The City entered into a long-term contract with an independent company to provide solid waste and recycling collection and disposal services. This contract is effective for the period January 1, 2011 through June 30, 2015. Terms of the agreement include minimum payments and a bi-annual fuel adjustment based on the average cost of diesel fuel for the previous six months.

During the year ended June 30, 2011, the City expended \$293,564 and \$128,251 for solid waste and recycling services, respectively, under the terms of the agreement. The minimum future payments for the next four years are as follows:

	S	olid Waste	R	lecycling	
Year Ending	(	Collection	C	ollection	
June 30,	ar	nd Disposal	and	d Disposal	<u>Totals</u>
2012	\$	287,513	\$	136,500	\$ 424,013
2013		297,250		141,288	438,538
2014		308,013		141,288	449,301
2015		318,775		151,326	 470,101
	\$	1,211,551	\$	570,402	\$ 1,781,953

#### NOTE 17—CONTINGENT LIABILITIES

#### Litigation

There are various claims and suits pending against the City, which arise in the normal course of the City's activities. In the opinion of legal counsel and City management, the potential claims against the City, which are not covered by insurance are immaterial and would not affect the financial position of the City.

#### Federal Grants

The City participates in a number of federally assisted grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The amounts, if any, of expenditures which may be disallowed by the granting agency cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

#### NOTE 18—RECLASSIFICATION

Certain amounts in the prior year's financial statements have been reclassified to conform to the current year's presentation.

#### **NOTE 19--RESTATEMENT OF EQUITY**

#### Governmental Funds

Effective July 1, 2010, the City retroactively changed its method of financial reporting to conform to a recent pronouncement of the Governmental Accounting Standards Board (Statement No. 54). This new standard changes how fund balance is reported and changes the definition of the governmental fund types. As a result, the Capital Reserve Fund and the Landfill Trust Fund, previously reported as nonmajor governmental funds of the City, have been reclassified into the General Fund for reporting purposes. The impact of the restatements on the governmental funds is as follows:

		]	Nonmajor
	General	Go	overnmental
	<u>Fund</u>		<u>Funds</u>
Fund Balance (deficit) - July 1, 2010 (as previously reported)	\$ 3,718,366	\$	(104,990)
Amount of restatement due to:			
Reclassification of Capital Reserve Fund	122,422		(122,422)
Reclassification of Landfill Trust Fund	 160,303	management	(160,303)
Fund Balance (deficit) - July 1, 2010, as restated	\$ 4,001,091	\$	(387,715)

#### NOTE 20—SUBSEQUENT EVENT

During September 2011, the City issued \$7,810,000 of general obligation bonds with an interest rate of 2.0% - 4.0% to advance refund \$7,743,470 of outstanding bonds (old debt) in the Sewer Fund with an interest rate of 3.488%. The net proceeds of \$7,810,000 were used to retire the old debt entirely. The City advance refunded the bonds to reduce its total debt service payment over the next fifteen years by \$370,757 and to obtain an economic loss (difference between the present value of the old and new debt service payments) of \$66,530.

SCHEDULE 1
CITY OF SOMERSWORTH, NEW HAMPSHIRE
Schedule of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual (Budgetary Basis) - General Fund

For the Year Ended June 30, 2011

	Budgeted Amounts			Variance with Final Budget -	
		ro! 1	Actual	Favorable	
Revenues:	<u>Original</u>	<u>Final</u>	Amounts	(Unfavorable)	
Taxes	\$ 20,551,201	\$ 20,551,201	\$ 20,679,967	\$ 128,766	
Licenses and permits	1,410,625	1,410,625	1,341,395	(69,230)	
Intergovernmental	9,492,746	9,492,746	9,744,112	251,366	
Charges for services	2,014,445	2,014,445	2,062,910	48,465	
Interest income	40,000	40,000	14,450	(25,550)	
Miscellaneous	244,750	244,750	324,736	79,986	
Total Revenues	33,753,767	33,753,767	34,167,570	413,803	
Expenditures:					
Current operations:					
Elected leadership	114,850	114,850	111,219	3,631	
City management	323,659	323,659	302,262	21,397	
Finance and administration	1,123,036	1,123,036	1,097,456	25,580	
Development services	843,800	851,800	848,346	3,454	
Fire and rescue	1,767,665	1,782,665	1,773,804	8,861	
Police	2,877,375	2,877,375	2,839,118	38,257	
Public works and utilities	1,863,466	1,881,466	1,871,510	9,956	
School	23,379,295	23,379,295	23,301,628	77,667	
Other	291,496	250,496	223,349	27,147	
Capital outlay	80,561	80,561	62,372	18,189	
Debt service:	,	•	,	•	
Principal retirement	680,000	680,000	680,000	-	
Interest and fiscal charges	278,936	278,936	278,934	2	
Total Expenditures	33,624,139	33,624,139	33,389,998	234,141	
Excess revenues over expenditures	129,628	129,628	777,572	647,944	
Other financing sources (uses):					
Transfers in	2,500	2,500	12,042	9,542	
Transfers out	(839,469)	(839,469)	(839,469)	~	
Total other financing sources (uses)	(836,969)	(836,969)	(827,427)	9,542	
Net change in fund balance	(707,341)	(707,341)	(49,855)	657,486	
Fund balance at beginning of year					
- Budgetary Basis	4,297,178	4,297,178	4,297,178		
Fund balance at end of year					
- Budgetary Basis	\$ 3,589,837	\$ 3,589,837	\$ 4,247,323	\$ 657,486	

#### SCHEDULE 2

#### CITY OF SOMERSWORTH, NEW HAMPSHIRE

#### Schedule of Funding Progress for Other Post-Employment Benefits

For the Year Ended June 30, 2011

		Actuarial Accrued				UAAL as a
Actuarial	Actuarial	Liability (AAL) -	Unfunded			Percentage of
Valuation	Value of	Projected	AAL	Funded	Covered	Covered
<u>Date</u>	<u>Assets</u>	Unit Credit	(UAAL)	<u>Ratio</u>	<u>Payroll</u>	<u>Payroll</u>
7/1/2009	\$ -	\$ 6,474,134	\$ 6,474,134	0%	\$ 14,912,999	43.4%

#### CITY OF SOMERSWORTH, NEW HAMPSHIRE NOTES TO REQUIRED SUPPLEMENTARY INFORMATION June 30, 2011

#### NOTE 1—BUDGET TO ACTUAL RECONCILIATION

Amounts recorded as budgetary amounts in the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Budgetary Basis) – General Fund (Schedule 1) are reported on the basis budgeted by the City. Those amounts differ from those reported in conformity with accounting principles generally accepted in the United States of America in the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds (Exhibit D). Property tax budgetary revenues are recognized when levied rather than when susceptible to accrual. Budgetary expenditures were adjusted for encumbrances and budgetary transfers out. Budgetary revenues and expenditures were adjusted for capital lease transactions, non-budgetary revenues and expenditures, and on-behalf payments for fringe benefits as follows:

	Revenues	Expenditures
	and Other	and Other
	Financing	Financing
	Sources	<u>Uses</u>
Per Exhibit D	\$ 34,608,190	\$ 34,701,986
Difference in property taxes meeting		
susceptible to accrual criteria	108,631	
Encumbrances - June 30, 2010		(484,488)
Encumbrances - June 30, 2011		442,622
Budgetary transfers out		182,128
Capital lease transactions	(131,400)	(131,400)
Non-budgetary revenues and expenditures	(75,903)	(151,475)
On-behalf fringe benefits	(329,906)	(329,906)
Per Schedule 1	\$ 34,179,612	\$ 34,229,467

#### **NOTE 2—ENCUMBRANCES**

Functional encumbrances at June 30, 2011 are as follows:

Development services	\$ 1,252
Fire and rescue	1,494
Police	4,998
Public works and utilities	109,202
School	268,075
Capital outlay	 57,601
	\$ 442,622

#### NOTE 3—BUDGETARY FUND BALANCE

The components of the budgetary fund balance for the General Fund are as follows:

#### CITY OF SOMERSWORTH, NEW HAMPSHIRE NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) June 30, 2010

Nonspendable:	
Advance to other funds	\$ 284,319
Prepaid expenses	20,738
Assigned:	
Designated for future years' expenditures	171,949
Unassigned:	
Undesignated	 3,770,317
	\$ 4,247,323

## NOTE 4—SCHEDULE OF FUNDING PROGRESS FOR OTHER POST-EMPLOYMENT BENEFITS

In accordance with GASB Statement #45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, the City is required to disclose the schedule of funding progress for each of the three most recent actuarial valuations. The City implemented the provisions of GASB Statement #45 during the year ended June 30, 2009. Accordingly, the funding progress has only been presented for the most recent actuarial valuation report. Additional disclosures will be made as the information becomes available.

#### SCHEDULE I

# CITY OF SOMERSWORTH, NEW HAMPSHIRE Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2011

Federal Granting Agency/Recipient State Agency/Grant Program/State Grant Number  DEPARTMENT OF AGRICULTURE	Federal Catalogue <u>Number</u>	Expenditures
Pass Through Payments from New Hampshire Department of Education School Breakfast Program National School Lunch Program Special Milk Program for Children Fresh Fruit and Vegetable Program	10.553 10.555 10.556 10.582	\$ 62,562 289,014 649 7,096 359,321
Received directly from U.S. Treasury Department Community Facilities Loans and Grants	10.766	1,950
Total Department of Agriculture		361,271
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT Pass Through Payments from Community Development Finance Authority Community Development Block Grants - State's Program	14.228	120 202
#09-218-CDHS		130,392
Total Department of Housing and Urban Development		130,392
DEPARTMENT OF THE INTERIOR  Pass Through Payments from New Hampshire  Division of Historical Resources  Historic Preservation Fund Grants-In-Aid	15.904	21,260
	13.504	
Total Department of the Interior		21,260
DEPARTMENT OF JUSTICE  Received directly from U.S. Treasury Department  Public Safety Partnership and Community Policing Grants	16.710	22,000
Pass Through Payments from the County of Strafford, New Hampshire Edward Byrne Memorial Justice Assistance Grant Program	16.738	11,825
	10.750	***************************************
Total Department of Justice		33,825
DEPARTMENT OF TRANSPORTATION Pass Through Payments from New Hampshire Department of Transportation		
Alcohol Impaired Driving Countermeasures Incentive Grants I #315-11A-122	20.601	1,508
Total Department of Transportation		1,508
DEPARTMENT OF EDUCATION Pass Through Payments from New Hampshire Department of Education		
Title I Grants to Local Educational Agencies #00129 #00165 #00130 #00166	84.010	2,459 371 360,374 23,827 387,031
Career and Technical Education - Basic Grants to States #05034 #15053 #28300	84.048	10,689 84,562 107,970 203,221

#### SCHEDULE I

## CITY OF SOMERSWORTH, NEW HAMPSHIRE Schedule of Expenditures of Federal Awards (Continued) For the Year Ended June 30, 2011

Federal Granting Agency/Recipient State Agency/Grant Program/State Grant Number	Federal Catalogue <u>Number</u>	Expenditures
DEPARTMENT OF EDUCATION (CONTINUED)		
Tech-Prep Education	84.243	***************************************
#05053 #05069		29,585 42,877
H03007		72,462
Twenty-First Century Community Learning Centers	84.287	
#15326		96,457
Educational Technology State Grants	84.318	
#04563		523
English Language Acquisition Grants	84.365	
#00807		11,836
Mathematics and Science Partnerships	84.366	
#95205		7,535
Improving Teacher Quality State Grants	84.367	
#14931		144,335
#04907		3,514 147,849
	0.1.007	
Education Technology State Grants, Recovery Act #44321	84.386	34,732
117521		57,154
Title I Grants to Local Educational Agencies,	04.200	
Recovery Act #22815	84.389	1,158
#22816		14,862
#22820		10,612
#22821		12,920
#22830		7,859
#22831		6,895
#28085 #84853		4,062
#04033		320,802 379,170
Education Jobs Fund - ARRA	84.410	255,108
otal Department of Education		1,595,924
•		
ORPORATION FOR NATIONAL AND COMMUNITY SERVICE ass Through Payments from New Hampshire Department of Education		
Learn and Serve America - School and Community Based Programs	94.001	
#16406	7,	3,836
otal Corporation For National and Community Service		3,836
EPARTMENT OF HOMELAND SECURITY		
ass Through Payments from New Hampshire		
Department of Homeland Security	0.00.4.4	
Assistance to Firefighters Grant #EMW-2006-FF-04472	97.044	17 720
#EMW-2009-FO-03851		17,720 52,543
otal Department of Homeland Security		70,263
кат вератенен от пошении эссигну		70,203
Total Expenditures of Federal Awards		\$ 2,218,279

#### CITY OF SOMERSWORTH, NEW HAMPSHIRE NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS June 30, 2011

#### NOTE 1—GENERAL

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal financial assistance programs of the City of Somersworth, New Hampshire. The City of Somersworth's reporting entity is defined in Note 1 to the City's basic financial statements.

#### NOTE 2—BASIS OF ACCOUNTING

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting, which is described in Note 1 to the City's basic financial statements.

#### **NOTE 3—NON-CASH TRANSACTIONS**

The City participates in the USDA Food Distribution Program which is a non-cash program. The value of commodities received by the City is \$29,785 and has been reported on the Schedule of Expenditures of Federal Awards as part of the National School Lunch Program.

#### NOTE 4—RELATIONSHIP TO BASIC FINANCIAL STATEMENTS

The recognition of expenditures of federal awards has been reported in the City's basic financial statements as intergovernmental revenues in the Major and Nonmajor Funds as follows:

Major Funds:	
General Fund	\$ 276,286
Nonmajor Funds:	
Federal Projects Fund	1,351,748
Food Service Fund	322,440
State Grants Fund	238,020
	\$ 2,188,494



#### CERTIFIED PUBLIC ACCOUNTANTS

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor, City Council and Manager City of Somersworth, New Hampshire

We have audited the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Somersworth, New Hampshire, as of and for the year ended June 30, 2011, which collectively comprise the City of Somersworth, New Hampshire's basic financial statements, and have issued our report thereon dated March 16, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

Management of the City of Somersworth, New Hampshire is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the City of Somersworth, New Hampshire's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Somersworth, New Hampshire's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City of Somersworth, New Hampshire's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, we identified certain deficiencies in internal control over financial reporting, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies in internal control over financial reporting as finding #2011-01. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Somersworth, New Hampshire's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of the City of Somersworth, New Hampshire in a separate letter dated March 16, 2012.

The City of Somersworth, New Hampshire's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. We did not audit the City of Somersworth, New Hampshire's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the Honorable Mayor and City Council, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Vachen Clubar & Congron PC

March 16, 2012



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# REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Mayor, City Council and Manager City of Somersworth, New Hampshire

#### Compliance

We have audited the City of Somersworth, New Hampshire's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City of Somersworth, New Hampshire's major federal programs for the year ended June 30, 2011. The City of Somersworth, New Hampshire's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City of Somersworth, New Hampshire's management. Our responsibility is to express an opinion on the City of Somersworth, New Hampshire's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Somersworth, New Hampshire's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City of Somersworth, New Hampshire's compliance with those requirements.

In our opinion, the City of Somersworth, New Hampshire complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2011.

#### Internal Control Over Compliance

Management of the City of Somersworth, New Hampshire is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City of Somersworth, New Hampshire's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of

expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Somersworth, New Hampshire's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be *material weaknesses*, as defined above.

This report is intended solely for the information and use of management, the Honorable Mayor and City Council, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Voelon Clubar & Congany R

March 16, 2012

#### City of Somersworth, New Hampshire Schedule of Findings and Questioned Costs Year Ended June 30, 2011

### Section I--Summary of Auditor's Results

### Financial Statements

Type of auditor's report issued:		<u>unqualified</u>	
Internal control over financial reporting:  Material weakness(es) identified?		yes	X no
Significant deficiency(ies) identifie			
not considered to be material wea	aknesses?	X yes	no
Noncompliance material to financial statem	nents noted?	yes	X no
<u>Federal Awards</u>			
Internal Control over major programs:			
Material weakness(es) identified?		yes	X no
Significant deficiency(ies) identifie not considered to be material wea		7/00	V nana vanavtad
not considered to be material wea	iknesses?	yes	X none reported
Type of auditor's report issued on complian	nce		
for major programs:		<u>unqua</u>	<u>alified</u>
Any audit findings disclosed that are requir to be reported in accordance with Circular A-133, Section .510(a)?	ed	yes	X no
Identification of major programs:			
CFDA Number(s)	Name of Federal Program or Cluster		
14.228	Community Develop	ment Block Grar	nts - State's Program
84.010 & 84.389	Title I, Part A Cluster		
84.410	Education Jobs Fund - ARRA		
Dollar threshold used to distinguish between Auditee qualified as low-risk auditee?	n Type A and B prog	gram: \$ <u>30</u> yes	0,000 . X no

#### Section II--Financial Statement Findings

The following finding relating to the internal control structure is required to be reported by GAGAS.

#### Finding #2011-01 - Accounting for Pass-Thru Federal Grant Funding

*Criteria or specific requirement:* The expenditure of all federal awards is to be recognized within the City's general ledger.

**Condition:** The City was designated as a fiscal agent to subgrant a federal grant award. However, the revenues and related expenditures passed-thru to this other entity were not recognized within the City's general ledger.

**Context:** Although we noted that the City had recognized revenues for administration fees associated with a Community Development Block Grant, we noted that no additional revenues or expenditures applicable to the grant had been recognized.

Effect: Controls over the accounting for pass-thru federal grant funding activities of the City are weakened. The omission of federal awards from the accounting records may result in incomplete reporting on the Schedule of Expenditures of Federal Awards and on the Data Collection Form. In addition, any omitted federal awards may result in a potentially high risk federal program not being tested for compliance.

Cause: During the year ended June 30, 2011, the City was awarded a federal grant to be subgranted to another entity. Previously, the City had not been designated as a fiscal agent to subgrant federal awards. A separate non-interest bearing checking account was established to account for this grant, but the recognition of the activity within the general ledger was overlooked.

**Recommendation:** We recommend that the activity of all federal awards be recognized within the City's general ledger.

*Views of Responsible Officials and Planned Corrective Actions:* The City accepts and agrees with this recommendation and will implement it as described with the balance of the current Community Development Block Grant and any future grants.

It is important to point out that the City did keep a separate, non-interest bearing checking account to report this activity; the City did provide a separate general ledger to report this activity, however not in a manner consistent with this recommendation. Additionally, it has been audited and reported on herein by the City's independent auditors, has been audited on site by the grantor, and is open to inspection by the public.

#### **Section III--Federal Award Findings and Questioned Costs**

There were no findings and questioned costs required to be reported under OMB Circular A-133 .510(a).